### **DELEGATED DECISION OFFICER REPORT**

AUTHORISATION	INITIALS	DATE
File completed and officer recommendation:	LN	25/04/2019
Planning Development Manager authorisation:	SCE	26.04.19
Admin checks / despatch completed	m	29 4 19

Application:

19/00366/ADV

Town / Parish: Frinton & Walton Town Council

Applicant:

Mr Eade

Address:

Triangle Shopping Centre Frinton On Sea Essex

Development

Proposed totem sign.

## 1. Town / Parish Council

Frinton and Walton Town Council

Recommend Approval

## 2. Consultation Responses

**ECC Highways Dept** 

From a highway and transportation perspective the impact of the proposal is acceptable to the Highway Authority subject to the following conditions:

1. Should the proposed works particularly to the external surface area directly abut the back of the Highway. This is public highway and the construction work must be carried out subject to arrangements made with the Service Management Office (SMO1) contact details in the informative at the foot of the page.

Reason: In the interests of highway safety in accordance with policy DM1.

2. The proposed light source shall be so positioned and shielded, in perpetuity, to direct light towards the proposed advertisement sign and away from the Highway.

Reason: To ensure that users of the highway are not subjected to glare and dazzle in the interest of highway safety and in accordance with Policy DM1.

3. For the internally illuminated sign, the maximum luminance of the sign shall not at any time exceed the standards contained within the Institution of Lighting Professionals, Professional Guide No. 5, which in this case is 600 Candelas per square metre (600cd/m2).

Reason: To ensure that users of the highway are not subjected to glare and dazzle in the interest of highway safety and in accordance with Policy DM1.

The above conditions are to ensure that the proposal conforms to the relevant policies contained within the County Highway Authority's Development Management Policies, adopted as County Council Supplementary Guidance in February 2011.

#### Informative 1

The location of the sign should not impede the inter-visibility between vehicles using the existing road junction and those in the existing

public highway in the interest of highway safety in accordance with policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011

#### Informative 2

The Highway Authority reserves the right under Section 152 of the Highways Act, 1980 to remove or alter any sign overhanging or adjacent to the highway which is considered to be an obstruction or a hazard to the safe and convenient passage of the public in the highway

Informative 3: On the completion of the Development, all roads, footways/paths, cycle ways, covers, gratings, fences, barriers, grass verges, trees, and any other street furniture within the Site and in the area it covers and any neighbouring areas affected by it, must be left in a fully functional repaired/renovated state to a standard accepted by the appropriate statutory authority.

#### Informative 4:

Any work within or affecting the highway is to be laid out and constructed by prior arrangement with, and to the requirements and satisfaction of, the Highway Authority, details to be agreed before the commencement of works.

The applicants should be advised to contact the Development Management Team by email at: development.management@essexhighways.org or by post to:

SMO1 ' Essex Highways Colchester Highways Depot, 653 The Crescent, Colchester. CO4 9YO.

## 3. Planning History

15/00243/TELLIC To install electronic communications

Determination 16.03.2015

apparatus.

19/00366/ADV

Proposed totem sign.

Current

# 4. Relevant Policies / Government Guidance

NPPF National Planning Policy Framework February 2019 National Planning Practice Guidance

Tendring District Local Plan 2007
QL9 Design of New Development
EN18B Advertisement Control

Tendring District Local Plan 2013-2033 and Beyond Publication Draft (June 2017) SPL3 Sustainable Design

### Status of the Local Plan

The 'development plan' for Tendring is the 2007 'adopted' Local Plan. Paragraph 213 of the NPPF (2018) allows local planning authorities to give due weight to adopted albeit outdated policies according to their degree of consistency with the policies in the NPPF. Paragraph 48 of the NPPF also allows weight to be given to policies in emerging plans according to their stage of preparation, the extent to which there are unresolved objections to relevant policies and the degree of

consistency with national policy. As of 16th June 2017, the emerging Local Plan for Tendring is the Tendring District Local Plan 2013-2033 and Beyond Publication Draft.

Section 1 of the Local Plan (which sets out the strategy for growth across North Essex including Tendring, Colchester and Braintree) was examined in January and May 2018 and the Inspector's initial findings were published in June 2018. They raise concerns, very specifically, about the three 'Garden Communities' proposed in north Essex along the A120 designed to deliver longer-term sustainable growth in the latter half of the plan period and beyond 2033. Further work is required to address the Inspector's concerns and the North Essex Authorities are considering how best to proceed.

With more work required to demonstrate the soundness of the Local Plan, its policies cannot yet carry the full weight of adopted policy, however they can carry some weight in the determination of planning applications. The examination of Section 2 of the Local Plan will progress once matters in relation to Section 1 have been resolved. Where emerging policies are particularly relevant to a planning application and can be given some weight in line with the principles set out in paragraph 48 of the NPPF, they will be considered and, where appropriate, referred to in decision notices. In general terms however, more weight will be given to policies in the NPPF and the adopted Local Plan.

## 5. Officer Appraisal (including Site Description and Proposal)

### **Site Description**

The application site is located inside the development boundary, on an area of grass on the edge of the Triangle Shopping Centre, on the corner of Elm Tree Avenue and Rochford Way.

### **Proposal**

The application proposes the erection of a new double sided illuminated totem sign to replace the freestanding triangular sign currently in situ.

#### **Assessment**

The main considerations of this advertisement consent are public amenity and highway safety.

With regard to outdoor advertisements, the National Planning Policy Framework states that the quality and character of places can suffer when advertisements are poorly sited and designed. Such adverts should be subject to control only in the interests of amenity and public safety, taking account of cumulative impacts.

Policy QL9 of the Tendring District Local Plan 2007 and Policy SPL3 of the Tendring District Local Plan 2013-2033 and Beyond Publication Draft (June 2017) state all new development must make a positive contribution to the quality of the local environment, and must relate well to its site and surroundings particularly in relation to its siting and scale. Saved Policy EN18b of the 2007 plan states proposals for advertisements should be well designed and sited and respect their surroundings.

Regulation 3 of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 requires that local planning authorities control the display of advertisements in the interests of amenity and public safety, taking into account the provisions of the development plan, in so far as they are material, and any other relevant factors.

#### **Public Amenity**

The proposed totem sign is considered to be appropriate to the site and the surrounding area as it will upgrade and replace an existing sign of the same size and scale. Further, it will be located adjacent to shopping centre to which it is advertising so will not look out of character. The illumination of the sign is also considered acceptable as the sign is not close by to residential

property. The new sign is not considered to result in any adverse impact to character of the area, the street scene or public amenity.

## **Highway Safety**

Essex County Council Highways have been consulted on this application and confirm that the totem sign is acceptable to the Highway Authority subject to conditions relating to lighting position and luminance.

### Other Considerations

Frinton and Walton Town Council recommend approval for this application.

No letters of representation have been received.

### Conclusion

It is considered that the proposed development is consistent with the National and Local Plan Policies identified above, and in the absence of any material harm resulting from the development, the application is recommended for approval.

## 6. Recommendation

Approval - Advertisement Consent

## 7. Conditions

- All advertisement consents are subject to five standard conditions specified in Schedule 2 of the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 which are as follows: -
  - 1. No advertisement is to be displayed without the permission of the owner of the site or any other person with an interest in the site entitled to grant permission.
  - 2. No advertisement shall be sited or displayed so as to
  - (a) endanger persons using any highway, railway, waterway, dock, harbour or aerodrome (civil or military);
  - (b) obscure, or hinder the ready interpretation of, any traffic sign, railway signal or aid to navigation by water or air; or
  - (c) hinder the operation of any device used for the purpose of security or surveillance or for measuring the speed of any vehicle.
  - 3. Any advertisement displayed, and any site used for the display of advertisements, shall be maintained in a condition that does not impair the visual amenity of the site.
  - 4. Any structure or hoarding erected or used principally for the purpose of displaying advertisements shall be maintained in a condition that does not endanger the public.
  - 5. Where an advertisement is required under these Regulations to be removed, the site shall be left in a condition that does not endanger the public or impair visual amenity.

Additionally all advertisement consents are for a fixed term of 5 years unless this period is varied on the formal decision notice.

The development hereby permitted shall be carried out in accordance with the following approved plans: Site Location Plan Scale 1:1250 and Untitled Plan showing Double Sided Totem sign - Revision 1.0.

Reason - For the avoidance of doubt and in the interests of proper planning.

- The proposed light source shall be so positioned and shielded, in perpetuity, to direct light towards the proposed advertisement sign and away from the Highway.
  - Reason To ensure that users of the highway are not subjected to glare and dazzle in the interest of highway safety.
- For the internally illuminated sign, the maximum luminance of the sign shall not at any time exceed the standards contained within the Institution of Lighting Professionals, Professional Guide No. 5, which in this case is 600 Candelas per square metre (600cd/m2).

Reason - To ensure that users of the highway are not subjected to glare and dazzle in the interest of highway safety.

### 8. Informatives

### **Highways Informative 1**

Should the proposed works particularly to the external surface area directly abut the back of the Highway, this is public highway and in the interests of highway safety the construction work must be carried out subject to arrangements made with the Service Management Office (SMO1) (contact details below).

## Highways Informative 2

The location of the sign should not impede the inter-visibility between vehicles using the existing road junction and those in the existing public highway in the interest of highway safety in accordance with Policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

#### Highways Informative 3

The Highway Authority reserves the right under Section 152 of the Highways Act, 1980 to remove or alter any sign overhanging or adjacent to the highway which is considered to be an obstruction or a hazard to the safe and convenient passage of the public in the highway.

#### Highways Informative 4

On the completion of the Development, all roads, footways/paths, cycle ways, covers, gratings, fences, barriers, grass verges, trees, and any other street furniture within the Site and in the area it covers and any neighbouring areas affected by it, must be left in a fully functional repaired/renovated state to a standard accepted by the appropriate statutory authority.

#### Highways Informative 5

Any work within or affecting the highway is to be laid out and constructed by prior arrangement with, and to the requirements and satisfaction of, the Highway Authority, details to be agreed before the commencement of works. The applicants should be advised to contact the Development Management Team by email at: development.management@essexhighways.org or by post to:

SMO1 ' Essex Highways Colchester Highways Depot, 653 The Crescent, Colchester. CO4 9YQ.

Are there any letters to be se	nt to applicant	/ agent with the decision?
If so please specify:		

Are there any third parties to be informed of the decision?

NO

NO